

Advising the Congress on Medicare issues

### Promoting the use of primary care

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#### Overview

- Importance of primary care and its risk of underprovision
- Initiatives to promote the use of primary care
  - Medical home programs
    - Implementation design questions and considerations
  - Maintenance of certification efforts
  - Fee schedule changes



### Importance of primary care

- Increasing the use of primary care services and reducing reliance on specialty care can improve the efficiency and coordination of health care delivery without compromising quality.
  - Fisher et al., 2003
  - Starfield and Shi, 2002
- Yet, under current Medicare FFS incentives, primary care services are at risk of being:
  - Undervalued
  - Underprovided



### Medical home programs

- Medical home programs
  - General concepts, goals
  - Previous MedPAC work care coordination programs
- Implementation design questions involve tradeoffs



#### What defines a medical home?

- Services it provides, beyond diagnosis and treatment
  - (e.g., care coordination, patient education, health IT, electronic medical record, patient registry, evidence-based medicine, etc.)
- Practice size
  - (e.g., number of physicians, number of Medicare patients)
- Practice specialty and staffing
  - (e.g., multispecialty, primary care, selected specialties, dedicated care coordinator)
- Responsibility for overall resource use and health outcomes
- Accreditation by an external body



# How should Medicare pay for services provided by medical homes? Should medical homes bear risk for resource use and quality?

#### Most risk Least risk

- Risk-adjusted,
   PMPM fee to cover spending (Parts A, B), drug utilization, and medical home activities
- Risk-adjusted,
   PMPM fee to cover
   Part B spending
   and medical home
   activities
- Risk-adjusted,
   PMPM fee to cover specified medical home activities
- No monthly fee

- No FFS payments to medical home
- Medical home takes on risk for patients' resource use
- No Part B FFS payments to medical home
- Medical home takes on risk for patients' Part B resource use
- Medical home can bill FFS for other physician services
- At least a portion of its FFS payments are at risk for patients' resource use
- Bills for medical home activities under new fee schedule codes
- Either no risk for resource use, or a portion of FFS payments at risk



### Can beneficiaries seek care from specialists without a referral from their medical home?

- Most restrictive: Referral required from medical home for all specialists
- Somewhat restrictive: Referral generally required with an exception for specified specialties
- Least restrictive: No referrals required to seek specialty care



### Which beneficiaries could be eligible to participate in a Medicare medical home program?

- Targeted approach Beneficiaries with:
  - Multiple chronic conditions
  - Specified chronic conditions (e.g., CHF, diabetes)
  - High-cost beneficiaries
- All beneficiaries
- Special circumstances: nursing home residents, snowbirds



# Should beneficiary incentives to join medical homes be considered? What role should beneficiaries play in seeking primary care services?

- Reduced monthly Part B premiums for joining medical home
- Tiered cost-sharing for fee schedule services
- Public education efforts to inform beneficiary about the benefits of primary care and medical homes



# Components of Maintenance of Certification (MOC) programs

- MOC programs build on existing board certification process
  - Licensure, formal exam every 6-10 years, interim self-tests of medical knowledge
- Specialty boards creating MOC programs under criteria set by ABMS and ACGME
- New component of MOC: Self-evaluation of practice performance
  - Example: ABIM Practice Improvement Modules

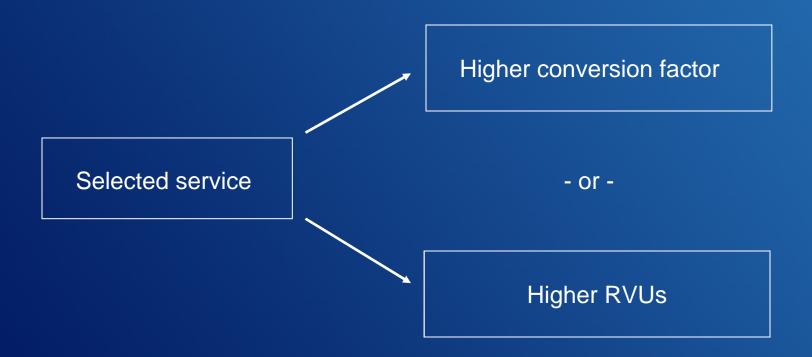
## How could Medicare use MOC to promote primary care?

- Could increase payments to physicians completing MOC from primary care specialty boards
  - P4P or across-the-board increases?
  - Budget-neutral by decreasing payments to other physicians?
- Adapt private payers' uses of MOC
- Concern: Weakened MOC criteria over time?
  - Medicare, 3rd party reviews of MOC criteria

# Increasing fee schedule payments for primary care

- Fee schedule adjustments
- Policy changes that would indirectly increase payments for primary care
  - improve the five-year review of relative values for physician work
  - improve the accuracy of payments for practice expense
  - automatically adjust relative values for services with rapid growth in spending
- Allow comparative effectiveness information to inform the level of payment

### Service-specific fee schedule adjustments

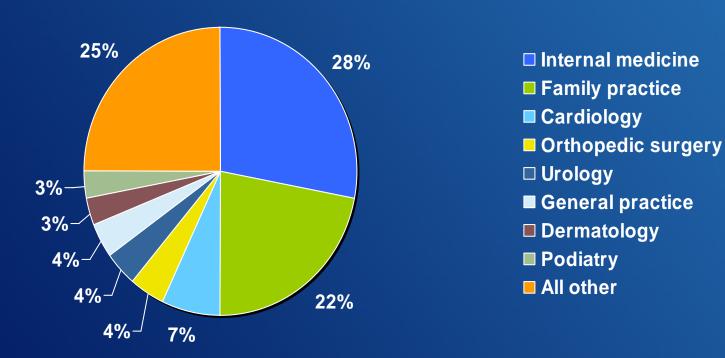


Note: RVU (relative value unit).



# If service-specific only, adjustments not targeted

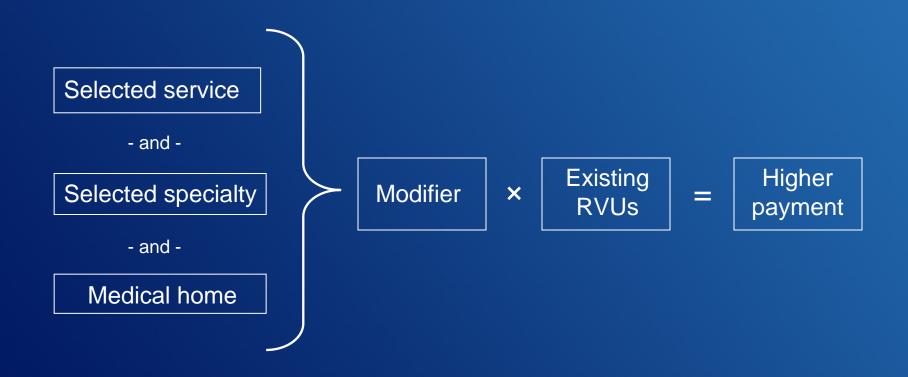
Allowed charges, mid-level office visit



Source: MedPAC analysis of 2005 claims data for 100 percent of Medicare beneficiaries.



# Adjustments that consider service, specialty, and medical home



Note: RVU (relative value unit).

